

# Office of Inspector General U.S. Department of Labor

Fiscal Year 2018 Annual Performance Report & Fiscal Year 2020 Annual Performance Plan



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## LETTER FROM THE INSPECTOR GENERAL AND DEPUTY INSPECTOR GENERAL

We are pleased to present the Office of Inspector General's (OIG) Fiscal Year (FY) 2018 Annual Performance Report (APR) and FY 2020 Annual Performance Plan (APP). The results for FY 2018 demonstrate the OIG's commitment to the American people, the U.S. Department of Labor (DOL), and Congress by providing independent oversight through our audit and investigative efforts, and by combatting the influence of labor racketeering in the workforce.

The FY 2018 APR and FY 2020 APP presents OIG's organizational performance results and plans based on the OIG's FY 2018 – 2022 Strategic Plan. This report highlights the OIG's strategic goals with their related strategic objectives, organizational performance results against Key Performance Indicators (KPI), and our accomplishments.

We remain committed to achieving our strategic goals, promoting internal positive change, and creating value for the American people.

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Scott S. Dahl Inspector General

Lany D. Jume

Larry D. Turner Deputy Inspector General

#### THE OIG AND FISCAL YEAR 2018 PERFORMANCE HIGHLIGHTS



DOL-OIG conducts audits to review the effectiveness, efficiency, economy, and integrity of all DOL programs and operations. The OIG also conducts investigations into alleged violations of federal laws relating to DOL programs, operations, and personnel. In addition, the OIG conducts criminal investigations to combat the influence of labor racketeering and organized crime in the nation's labor unions.

#### In FY 2018, the OIG:

- Issued 22 audit and other reports that resulted in \$84 million in funds put to better use and \$6.59 million in questioned costs.
- Reviewed 115 single audit reports covering DOL expenditures more than \$18 billion. We referred DOL-related recommendations from 57 audit reports to the appropriate agencies for action. Those recommendations included more than \$4.1 million in questioned costs.
- Conducted investigative work that resulted in 374 indictments, 237 convictions, and nearly \$75 million in monetary accomplishments.
- Testified before Congress on the opioid epidemic and implications for the Federal Employees' Compensation Act (FECA) program.<sup>1</sup>
- Identified 13 significant concerns and 8 serious management and performance challenges facing DOL.
- Issued the OIG Framework for Enterprise Risk Management (ERM), Version 2.0<sup>2</sup>
- Initiated the development and implementation for an enterprise system/solution that will improve our ability to monitor, measure, and report our performance against meeting our strategic goals.
- Launched the *Challenges and Solutions Exchange Site* for OIG employees to share workplace challenges, ideas, and helpful tips to optimize each other's growth and development as part of our efforts to foster an internal culture of engagement, transparency, and timely communication that drives high performance.
- Received an award from the Council of the Inspectors General on Integrity and Efficiency (CIGIE) for a cross-cutting CIGIE project group that contributed significant improvements and assistance to the OIG and the federal government.
- Earned 4 awards from the Secretary of Labor for achievements in uncovering fraud and inefficiencies in DOL programs.

 <sup>1</sup> Please see Congressional Testimony Number 03-18-002-04-431, Statement of Scott S. Dahl, Inspector General, U.S. Department of Labor House Committee on Education and the Workforce, Subcommittee on Workforce Protections, (May 8, 2018) found at <u>https://www.oig.dol.gov/public/testimony/20180508.pdf</u>
 <sup>2</sup> For more information on the OIG's Framework for ERM, please visit our website at www.oig.dol.gov/public/OIG%20DOL%20ERM%20Framework.pdf

### FY 2018 SNAPSHOT

#### Figure 1: FY 2018 Office of Investigations Selected Accomplishments

Investigative recoveries, cost-efficiencies, restitutions, fines and penalties, forfeitures, and civil monetary action.	\$74.9 million
Investigative cases opened	239
Investigative cases closed/reports issued	228
Investigative cases referred for prosecution	219
Investigative cases referred for administrative/civil action	84
Indictments	374
Convictions	237
Statutory debarments	21

#### Figure 2: FY 2018 OIG Office of Audit Selected Accomplishments

Funds Put to Better Use <sup>3</sup>	\$84 million
Questioned Costs <sup>4</sup>	\$6.59 million
Other monetary impact⁵	\$51,750
Audits and other reports issued	22
Single Audits with Recommendations Referred to Department	57

<sup>3</sup> The Inspector General Act defines funds put to better use (FPTBU) as means of quantifying funds that the agency could use more efficiently or achieve greater program effectiveness if management took actions to implement and complete the recommendation. FPTBU includes, among other things: reductions in future outlays; deobligation of funds from programs or operations; costs not incurred in the future by implementing recommended improvements related to the operations of the establishment, a contractor, or grantee; and any other savings specifically identified, including reverting funds to the U.S. Treasury to be used for other purposes.

<sup>4</sup> As defined by the Inspector General Act, questioned costs include alleged violations of law, regulations, contracts, grants, or agreements; costs not supported by adequate documentation; or the expenditure of funds for an intended purpose that was unnecessary or unreasonable.
 <sup>5</sup> Represents the OIG estimate of liquidated damages for incorrectly reported job placements. Please see Report

<sup>5</sup> Represents the OIG estimate of liquidated damages for incorrectly reported job placements. Please see Report Number 04-18-001-03-370, *Job Corps Could Not Demonstrate Beneficial Job Training Outcomes*, (March 30, 2018) found at <u>www.oig.dol.gov/public/reports/oa/2018/04-18-001-03-370.pdf</u>

## OIG-IDENTIFIED TOP MANAGEMENT AND PERFORMANCE CHALLENGES FOR DOL

The OIG identified the most serious management and performance challenges facing DOL.<sup>6</sup> These challenges are included in DOL's "Agency Financial Report" for FY 2018. The eight challenges we identified are:

- Protecting the safety and health of workers;
- Providing a safe learning environment at Job Corps Centers;
- Helping adults and youth succeed in the labor market;
- Protecting retirement, health, and other benefit plans for workers, retirees, and their families;
- Reducing improper payments;
- Monitoring and managing pharmaceuticals in the FECA program;
- Maintaining the integrity of Foreign Labor Certification programs; and
- Securing and managing information systems.

We summarize these challenges, significant DOL progress to date, and what remains to be done in our annual Top Management and Performance Challenges report.<sup>7</sup>

## EVIDENCE-BASED PERFORMANCE AND PROGRESS MANAGEMENT

The OIG is a performance-based organization, as defined and described by OMB's Circular A-11. A performance-based organization commits to manage towards specific, measurable goals derived from a defined mission, using performance data to enhance operations. The concept of a performance-based organization was codified in the Government Performance and Results Act of 1993 (GPRA) and updated by the Government Performance and Results Act Modernization Act in 2010 (GPRAMA).

The OIG complies with various laws and their implementing regulations, instructions or information provided to agencies by the Office of Management and Budget (OMB), as well as federal law enforcement and auditing policies, guidance, and professional standards.<sup>8</sup>

<sup>7</sup> For the 2018 Top Management Challenges Report, please visit our website at

www.oig.dol.gov/public/topchallenges/DOL%202018%20Top%20Management%20and%20Performance%20Challen ges.pdf <sup>8</sup> Please See Appendix A for an overview of some of the statutory laws with provisions affecting the OIG's mission

<sup>&</sup>lt;sup>6</sup> The Reports Consolidation Act of 2000 requires OIG to identify the most serious management and performance challenges facing DOL.

<sup>&</sup>lt;sup>8</sup> Please See Appendix A for an overview of some of the statutory laws with provisions affecting the OIG's mission and work.

## FYs 2018 AND 2019 MEASURE CHANGES

The OIG assesses the achievement of its strategic goals by leveraging ERM assessments and using KPIs for each OIG component.<sup>9</sup> In collaboration with the IG, Deputy Inspector General (DIG), and the Chief Performance and Risk Management Officer (CPRMO), each component Assistant Inspector General (AIG) defines their own parameters for the success criteria during the development of their performance measures.

Continuous improvement of OIG's measurement strategies by providing clear definitions for strategic objectives and performance indicators, and by leveraging verification and validation techniques enables the OIG to enhance the accuracy and data quality of performance and progress reported in this APR for FY 2018 and future FYs.

The OIG refined and in some cases retired measures between FYs and APRs to enhance organizational performance and the accuracy and data quality of performance and progress, as well as developed new measures for FYs 2019 and 2020:

- In FY 2017, the OIG's measurement strategy and performance framework leveraged 56 KPIs to measure organizational performance against 18 strategic objectives;
- In FY 2018, the OIG's measurement strategy and performance framework leveraged 56 KPIs to measure organizational performance against 13 strategic objectives; and
- In FY 2019, the OIG's measurement strategy and performance framework leverages 56 KPIs to measure organizational performance against 13 strategic objectives.

Appendix C contains the targets and results for FYs 2016 through 2018 measures that OIG retired in FYs 2018 and 2019.

The OIG leveraged FYs 2016 through 2018 baseline data and benchmarking information to set performance targets for FYs 2019 and 2020. Going forward, the OIG may update FYs 2019 and 2020 performance indicators to incorporate risk mitigation plans, best practices, and lessons learned, as well as to improve data accuracy and quality.

## STRATEGIC GOALS AND OBJECTIVES

Three strategic goals guide our work and focus on ensuring sustainability, accountability, and transparency in our operations:

#### Table 1: OIG Strategic Goals

Strategic Goal 1	Deliver timely, relevant, and high-impact results.
Strategic Goal 2	Foster an internal OIG culture that drives high performance and engagement.
Strategic Goal 3	Promote responsible stewardship of OIG financial and non-financial resources.

### **STRATEGIC GOAL ALIGNMENT**

The OIG strategic goals generally align with those of DOL, as indicated below:

#### Table 2: The OIG Goals Alignment with DOL Goals

		DOL STRATEGIC GOALS <sup>1</sup>	0	DOL MANAGEMENT GOAL
OIG GOALS	Support the Ability of All Americans to Find Good Jobs	Promote Safe Jobs and Fair Workplaces for All Americans	Administer Strong Workers' Compensation and Benefits Programs	Optimize DOL's Enterprise Services' Opportunities
Goal 1: Del	iver timely, relevant,	and high-impact res	ults	
	Х	Х	Х	X
Goal 2: Fos	ter an internal OIG	culture that drives hig	h performance and e	engagement
	Х	Х	Х	Х
Goal 3: Pro	mote responsible st	ewardship of OIG fina	ancial and non-financ	cial resources
				X

<sup>10</sup> The OIG develops strategic plans and priorities through consultations with its stakeholders, administration officials, and Congress. For more information on the OIG's FY 2018 – 2022 Strategic Plan, please visit our website at <a href="https://www.oig.dol.gov/public/reports/OIG%20Strategic%20Plan%202018-2022.pdf">https://www.oig.dol.gov/public/reports/OIG%20Strategic%20Plan%202018-2022.pdf</a>

## **OVERVIEW OF FY 2018 PERFORMANCE**

To present the most current information, this FY 2018 APR and FY 2019 – FY 2020 APP integrates reporting of OIG's FYs 2016 through 2018 performance with its updated performance plan for the current fiscal year (FY 2019) and next fiscal year (FY 2020). This combined approach provides a retrospective and prospective view of OIGs performance, consistent with OMB guidelines.

	Missed Target	Met Target	Exceeded Target	N/A	Total KPIs for FY 2018	New FY 2019 and (Retired) FY 2018 KPIs	Total KPIs for FY 2019
Strategic Goal 1	4	2	24	1	31	7 (7)	31
Objective 1.1 Objective 1.2 Objective 1.3 Objective 1.4 Objective 1.5	1 3 0 0 0	0 0 1 1	5 12 4 1 2	0 1 0 0	6 16 4 2 3	2 (0) 2 (3) 0 (1) 2 (2) 1 (1)	8 15 3 2 3
Strategic Goal 2 Objective 2.1 Objective 2.2 Objective 2.3 Objective 2.4	<b>3</b> 0 2 1 0	1 1 0 0 0	5 0 1 1 3	0 0 0 0	9 1 3 2 3	<b>1 (2)</b> 0 (0) 0 (1) 1 (1) 0 (0)	8 1 2 2 3
Strategic Goal 3 Objective 3.1 Objective 3.2 Objective 3.3 Objective 3.4	<b>0</b> 0 0 0 0	<b>2</b> 0 1 0 1	<b>13</b> 4 1 6 2	<b>1</b> 0 0 0 1	<b>16</b> 4 2 6 4	<b>2 (1)</b> 0 (0) 1 (1) 1 (0) 0 (0)	<b>17</b> 4 2 7 4
Total	7	5	42	2	56	10 (10)	56

#### Table 3: Overview of the OIG FY 2018 Performance

The following sections present the three OIG strategic goals with their related strategic objectives, selected accomplishments and examples of our work, organizational performance results against KPIs, and performance improvement plans for KPIs the OIG did not meet (highlighted in red):

- Strategic Goal 1—Deliver timely, relevant, and high-impact results;
- Strategic Goal 2—Foster an internal OIG culture that drives high performance and engagement; and
- Strategic Goal 3—Promote responsible stewardship of OIG financial and non-financial resources.

Appendix C contains the targets and results for FYs 2016 through 2018 measures that OIG retired in FYs 2018 and 2019.

## STRATEGIC GOAL 1—DELIVER TIMELY, RELEVANT, AND HIGH-IMPACT RESULTS

## STRATEGIC GOAL 1 Deliver timely, relevant, and high-impact results

The OIG seeks to strengthen DOL key programs and operations through its work. The OIG does this by employing risk-based approaches to prioritize and target audits and investigations on areas that provide the greatest impact and address the highest risks. Goal 1 also includes proactively engaging key OIG stakeholders to seek their input for identifying potential audits and investigations.

### **GOAL 1 STRATEGIC OBJECTIVES**

#### Table 4: Strategic Objectives for Goal 1

1.1	Strengthen DOL's key programs and operations though our work and other deliverables.
1.2	Improve our work processes to drive the timely completion of relevant and impactful audits and investigations.
1.3	Employ a risk-based approach to prioritize and target audits and investigations on areas that provide the greatest impact and address the highest risks.
1.4	Timely articulate to our external stakeholders the relevance, impact, and value of our work in each product.
1.5	Proactively engage our key stakeholders to seek their input for identifying potential audits and investigations.

### **GOAL 1 SELECTED ACCOMPLISHMENTS – OFFICE OF AUDIT**

- OIG determined that while grantees generally achieved their goals over a 6-year period for the \$1.5 billion in Trade Adjustment Assistance Community College and Career Training (TAACCCT) grants the Employment and Training Administration (ETA) awarded them, less than half of the students that were unemployed when they entered TAACCCT found a job.<sup>11</sup>
- During 3 program years, Experience Works, Inc. (EW), a long-time national Senior Community Service Employment Program (SCSEP) grantee, significantly misused SCSEP grant funds totaling \$4.2 million. This included improperly using \$2.35 million from EW's grant-funded employee leave account for unauthorized expenses and misusing another \$1.83 million comprised of unreasonable or unsupported costs for executives' compensation, severance payments, and travel and other expenses.<sup>12</sup>
- OIG determined that YouthBuild grantees reported that 18,750 participants had successfully exited their programs during a 5-year period, but these reported "successful exits" included 1,155 participants who left YouthBuild without having earned

<sup>11</sup> Report Number 02-18-201-03-330, *Trade Adjustment Assistance Community College and Career Training: ETA Spent \$1.5 Billion and Met Its Stated Capacity Development Goals, But is Challenged to Determine If the Investment Improved Employment Outcomes, (July 26, 2018) found at <u>https://www.oig.dol.gov/public/reports/oa/2018/02-18-201-03-330.pdf</u>* 

<sup>&</sup>lt;sup>12</sup> Report No. 26- P16-001-03-360, *Experience Works, Inc. Misused more than* \$4 *million in SCSEP Grant Funds,* (September 28, 2018) found at <u>www.oig.dol.gov/public/reports/oa/2018/26-18-002-03-360.pdf</u>

a measurable benefit. Based on the results of OIG analysis, the OIG estimated that grantees spent about \$12.6 million in funds that could have been put to better use. OIG also determined that grantees allowed participants to remain in the YouthBuild program longer than the legal limit. Based on the number of unallowable days of training these participants received, OIG identified questioned costs totaling almost \$1.4 million.<sup>13</sup>

### **GOAL 1 SELECTED ACCOMPLISHMENTS – OFFICE OF INVESTIGATIONS**

- A former North Texas attorney was sentenced to 120 months in prison for stealing more than \$26 million in restitution for his role in a scheme that he ran along with his family members to defraud the DOL Office of Workers' Compensation Programs. Tshombe Anderson pled guilty to one count of conspiracy to commit health care fraud and agreed to forfeit \$375 thousand seized from his residence, a 2015 Mercedes, and his share of the nearly \$8.4 million that was seized from 25 bank accounts.<sup>14</sup>
- Nelia Angelina Mulembwe, residing in Texas, was sentenced to 6 months in prison and ordered to pay more than \$100,000 in restitution to a victim of visa fraud, a Mozambican national, who Mulembwe held captive until agents from DOL-OIG and the FBI intervened. Mulembwe pled guilty to one count of fraud and misuse of visas, permits, and other documents.<sup>15</sup>
- An Illinois pharmacist, Walter Beich, was sentenced to 48 months in prison and ordered to pay more than \$2.2 million in restitution to various health benefit programs, including private insurance carriers, Medicare, and Medicaid for his role in a health care fraud scheme. Over a 3-year period, Beich used patient information to submit reimbursement claims for non-FDA-approved, foreign-made drugs, instead of the drugs they were actually prescribed. Another Illinois pharmacist, Milton Passon, was fined \$3,000 for misbranding drugs. Passon knowingly filled several prescriptions for Lovaza with overthe-counter fish oil and dispensed the pills in prescription vials marked "Lovaza."<sup>16</sup>
- Earl Lafayette Hall III of Tennessee, was sentenced to 116 months in prison for conspiracy, mail fraud, money laundering, and aggravated identity theft charges related to an unemployment compensation fraud scheme. Hall's wife, Renita Blunt, was sentenced to 29 months in prison for conspiracy to commit mail fraud and aggravated identity theft. Hall and Blunt applied for veterans' unemployment compensation benefits under the Unemployment Compensation for Ex-service members UCX program. Hall stole and assumed the identities of 10 individuals in order to receive benefits under the program. Blunt stole and assumed the identity of one individual to receive benefits under the program. Hall was ordered to pay over \$96 thousand and Blunt more than \$38 thousand in restitution to the State Workforce Agencies of Utah, Pennsylvania, and Hawaii.<sup>17</sup>

<sup>&</sup>lt;sup>13</sup> Report Number 04-18-002-03-001, *DOL Could Improve Exit Requirements and Participant Outcomes for the YouthBuild Program*, (March 30, 2018) found at <u>https://www.oig.dol.gov/public/reports/oa/2018/04-18-002-03-001.pdf</u>

<sup>&</sup>lt;sup>14</sup> This was a joint investigation with investigation with the U. S. Postal Service Office of Inspector General (USPS-OIG). *United States v. Tshombe Anderson et al* (N.D. Texas).

<sup>&</sup>lt;sup>15</sup> This was a joint investigation with the FBI and the U.S. Department of State–Diplomatic Security Service. *United States v. Nelia Angelina Mulembwe* (E.D. Texas).

<sup>&</sup>lt;sup>16</sup> This was a joint investigation with the FBI, the U.S. Department of Health and Human Services (HHS)–OIG, and the Illinois State Police. *United States v. Walter Beich* (N.D. Illinois).

<sup>&</sup>lt;sup>17</sup> This was a joint investigation with the Defense Criminal Investigative Service and the U.S. Postal Inspection Service (USPIS). *United States v. Earl Lafayette Hall, III, United States v. Renita Blunt* (M.D. Pennsylvania).

### **GOAL 1 PERFORMANCE RESULTS**

Strategic Objective	FY 2018 Performance Indicators	Responsible Component <sup>18</sup>	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	FY 2019 Targets	FY 2020 Targets
1.1	Percentage of audit recommendations accepted by DOL within 12-months of issuance of final audit report.	OA	90%	87%	90%	87%	90%	93%	90%	90%
	Percentage of audit recommendations stemming from discretionary audits that address the risks impacting DOL's missions.	OA	50%	84%	70%	91%	70%	95%	80%	80%
	Percentage of investigations closed in the fiscal year that resulted in a criminal, civil, administrative action, or monetary outcome.	OI	70%	53%	70%	69%	60%	67%	60%	60%
	Percentage of formal Congressional requests acknowledged within 5 business days.	OCPR	90%	100%	90%	100%	90%	100%	90%	90%
	Percentage of simple Freedom of Information Act (FOIA) and Privacy Act requests for OIG records completed within 20 working days.	OLS	90%	83%	90%	94%	90%	100%	90%	90%
	Percentage of complex FOIA and Privacy Act requests that are acknowledged in writing while providing an anticipated completion date to the requestor within 20 working days.	OLS	90%	80%	90%	96%	90%	69%	90%	90%
	Percentage of audit recommendations implemented within 5 years.	OA			New FY 20	)19 Measure			85%	85%
	Reduce backlog of outstanding audit reports.	OA			New FY 20	)19 Measure			10%	10%

Table 5: Performance Results for Goal 1

<sup>18</sup> OA = Office of Audit, OCPR = Office of Congressional and Public Relations, OI = Office of Investigations, OLS = Office of Legal Services, OMAP = Office of Management and Policy, and OSI = Office of Special Investigations.

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	FY 2019 Targets	FY 2020 Targets
1.2	Percentage of audits completed within 12 months of initiation. <sup>19</sup>	OA				70%	70%			
	Percentage of draft audit reports approved by the Assistant Inspector General within 90 days following audit field work.	OA	75%	71%	75%	68%	75%	76%	75%	75%
	Percentage of referrals from the OWCP Integrity Unit, the WHD and the OFLC that are reviewed, evaluated, and closed to a final disposition or converted to an investigation within 90 days of receipt by the investigating field office.	OI		New FY 20	18 Measure		80%	100%	80%	80%
	Percentage of allegations that are either closed or converted to full investigations within 90 days of receipt.	OSI	70%	95%	88%	99%	88%	98%	88%	88%
	Percentage of Tier 1 investigations completed (referred for prosecution / administrative / civil proceedings) within 24 months of case opening.	OI		New FY 20	18 Measure		50%	73%	50%	50%
	Percentage of Tier 2 investigations completed (referred for prosecution / administrative / civil proceedings) within 12 months of case opening.	OI		New FY 20	18 Measure		60%	68%	60%	60%
	Percentage of investigations completed (referred for prosecution / administrative / civil proceedings, or closed) within 12 months of case opening.	OSI	70%	68%	70%	98%	70%	92%	80%	80%
	Percentage of all Hotline complaints that are reviewed and logged within 10 calendar days from receipt. <sup>20</sup>	OLS	90%	87%	90%	95%	90%	92%	90%	90%

<sup>19</sup> Previous FYs measurement stated "...or as prescribed by OIG leadership ..."; as such, prior results are not directly comparable. However, OA is in the process of developing Standard Operating Procedures to reduce the duration (project cycle time) of audits. Please see Appendix C for historical results of previous KPI, and applicable performance improvement plans.

<sup>20</sup> Previous FYs measurement stated "10 business" days. Refinement made prior to the beginning of FY 2018, and this refinement did not affect prior FY performance results.

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	FY 2019 Targets	FY 2020 Targets
1.2 continued	Percentage of all Hotline complaints that are acknowledged in writing, as well as reviewed and referred to the appropriate OIG Office or DOL component within 35 calendar days. <sup>21</sup>	OLS	90%	98%	90%	84%	90%	92%	90%	90%
	Percentage of subpoena requests reviewed by OLS within 3 business days.	OLS	New FY 2018 Measure			90%	97%	90%	90%	
	Issue a bi-annual OMAP Customer Satisfaction Survey to seek stakeholder feedback and assess the effectiveness of mission support activities within the OIG. <sup>22</sup>	OMAP		New FY 2017 Measure 30-Sep 24-Aug				N/A	30-Sep	N/A
	Percentage of mission support improvement activities that are completed based on OMAP's bi-annual customer satisfaction survey results action plan.	OMAP		New FY 20	18 Measure		60%	75%	N/A	60%
	Percentage of Complaints referred from the Complaint Analysis Office (CAO) that are evaluated and closed to a final disposition or converted to an investigation within 180 days of receipt by the investigating field office.	OI		New FY 20	18 Measure		80%	96%	80%	80%
	Percentage of separating OIG employees who are provided a Records Management Exit Check List within 7 business days of the Records Management Office receiving notice of the employee's impending separation. <sup>23</sup>	OLS		New FY 20	18 Measure		90%	75%	80%	80%
	Provide legal guidance and assistance for routine audit and investigative requests for legal support within 20 business days from receipt of the request, or within agreed upon timelines. <sup>24</sup>	OLS	90%	90% 90% Reti					70%	70%

<sup>21</sup> Previous FYs measurement stated "35 working days." Refinement made prior to the beginning of FY 2018, and this refinement did not affect prior FY performance results. <sup>22</sup> OIG introduced this KPI as an annual metric; however, OIG refined this measurement to a bi-annual basis beginning in FY 2019.

<sup>23</sup> Previous measurement stated "...who received a Records Management Exit Check List within 72 hours ..." Refinement made prior to the beginning of FY 2018.

<sup>24</sup> OIG retired this KPI in FY 2017; however, OIG reinstated this KPI for FY 2019.

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	FY 2019 Targets	FY 2020 Targets
1.3	Percentage of discretionary audits designed to address significant risks impacting DOL's missions. <sup>25</sup>	OA	75%	75%	75%	88%	75%	90%	85%	85%
	Percentage of new investigative cases that are considered Tier 1.	OI		New FY 20	18 Measure		50%	87%	65%	65%
	Percentage of new investigative cases that are considered Tier 1.	OSI		New FY 20	18 Measure	75%	87%	75%	75%	
1.4	Percentage of non-mandatory OIG publications (e.g. Investigations Newsletters, Audit Workplans, Highlights of the Semiannual Report to Congress) provided to stakeholders and made publicly available within agreed upon timeframes.	OCPR		New FY 2019 Measure					90%	90%
	Percentage of relevant audit reports provided to cognizant Congressional committees within one business day, and made available to the public within three business days after receiving final, approved versions.	OCPR	New FY 2019 Measure							90%
1.5	At least one meeting with each major component within the Department to solicit ideas regarding areas of potential audit.	OA			New FY 20 <sup>4</sup>	19 Measure			80%	80%
	Number of outreach, liaison, and educational sessions with internal and external stakeholders to identify areas of high risk that could lead to potential investigations.	OI	370	370	370	607	370	702	370	370
	Number of briefings and consultations per year offered to cognizant Senate and House committees regarding OIG work priorities and areas of Congressional interest.	OCPR	12	13	12	15	12	12	12	12

<sup>25</sup> Previous FYs measurement stated "resulting from." Refinement made to state "designed to address." This refinement did not affect prior FY performance results.

## GOAL 1 PERFORMANCE IMPROVEMENT PLAN

 Table 6: Performance Improvement Plan for Goal 1 KPIs Not Met

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2018 Targets	FY 2018 Results	Performance Improvement Plan
1.1	Percentage of complex FOIA and Privacy Act requests that are acknowledged in writing while providing an anticipated completion date to the requestor within 20 working days.	OLS	90%	69%	OLS did not have staff to perform the records management function before June 2018, and the staff person who had assumed these responsibilities left the OIG in September 2018. OLS has requested the authority to recruit a Records Management Officer to fill the vacancy and assume records management functions in FY 2019.
1.2	Percentage of separating OIG employees who are provided a Records Management Exit Check List within 7 business days of the Records Management Office receiving notice of the employee's impending separation. <sup>26</sup>	OLS	90%	75%	OLS did not have staff to perform the records management function before June 2018, and the staff person who had assumed these responsibilities left the OIG in September 2018. OLS has requested the authority to recruit a Records Management Officer to fill the vacancy and assume records management functions in FY 2019.

<sup>26</sup> Previous measurement stated "...who received a Records Management Exit Check List within 72 hours ..." Refinement made prior to the beginning of FY 2018.

## STRATEGIC GOAL 2—FOSTER AN INTERNAL OIG CULTURE THAT DRIVES HIGH PERFORMANCE AND ENGAGEMENT

## STRATEGIC GOAL 2 Foster an internal OIG culture that drives high performance and engagement

The OIG recognizes that a high-performing culture relies on a highly engaged workforce. The OIG is focusing on developing a culture that enables a high-performing, optimized, and mission-driven workforce, by providing developmental tools that OIG staff and leaders need to grow and succeed, and by creating an environment of openness, engagement, and collaboration. This important investment creates a workplace culture and environment that encourages enhanced employee engagement, increased employee morale and satisfaction, continuous learning and development, and shared institutional knowledge. Collectively, these efforts leverage principles of organizational development focusing on activities that will impact not only OIG staff but indirectly, all OIG stakeholders and taxpayers.

### **GOAL 2 STRATEGIC OBJECTIVES**

#### Table 7: Strategic Objectives for Goal 2

2.1	Create a culture of civility, respect, and inclusiveness at all levels by fostering transparency and timely communications.
2.2	Meet current and future OIG mission needs through continuous development and professional growth.
2.3	Enhance OIG human capital by developing and implementing strategic recruitment, succession, and retention plans.
2.4	Increase management and leadership effectiveness, including seeking staff feedback.

### GOAL 2 SELECTED EXAMPLES

- The OIG conducted an OIG-component and OIG-wide analysis of the Office of Personnel Management's (OPM) *Federal Employee Viewpoint Survey* (FEVS) for four fiscal years (FYs 2015 – 2018), and managed continuous monitoring of the OIG component-specific FEVS Action Plans and working groups in operation from FYs 2017 – 2018.
- In FY 2018, the OIG achieved a 4 percent increase in OPM's New Inclusion Quotient (New IQ) for how supportive OIG employees perceive the OIG workplace to be.<sup>27</sup>
- The OIG conducted a seven year overview (2012 2018) and a four year (2015 2018) in-depth analysis of the Partnership for Public Service's *Best Places to Work*® (BPW), and cross-referenced these results to FEVS analysis.
- The OIG launched the Challenges and Solutions Exchange Site for OIG employees to share workplace challenges, ideas, and helpful tips to optimize each other's growth and development while leveraging their knowledge and experience as part of our efforts to foster an internal culture of engagement, transparency, and timely communication that drives high performance.

<sup>&</sup>lt;sup>27</sup> The New IQ was built on the concept that individual behaviors, repeated over time, form the habits that create the essential building blocks of an inclusive environment. The New IQ Index is grouped into 5 areas—Fair, Open, Cooperative, Supportive, and Empowering.

### **GOAL 2 PERFORMANCE RESULTS**

#### Table 8: Performance Results for Goal 2

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	FY 2019 Targets	FY 2020 Targets
2.1	Complete component-specific EVS action plan to increase employee engagement index scores.	OIG	New FY 2018 Measure			28-Feb	28-Feb	28-Feb	28-Feb	
2.2	Percentage of both employees and supervisors participating in the OIG mentoring program. <sup>28</sup>	OIG	15%	13%	15%	12%	15%	6.2%	15%	15%
	Percentage of supervisors who initiate conversations with at least 90 percent of the employees who report to them regarding developmental opportunities for the employees.       OIG       New FY 2018 Measure       95%       95%		99.5%	95%	95%					
2.3	Percentage of Non-SES/SL vacancies filled within 90 days from posting date to selection.	OMAP	90%	61%	90%	97%	90%	95.2%	90%	90%
	Percentage of departing employees informed of the exit survey.	OMBUDSMAN	N New FY 2019 Measure						90%	90%
2.4	Percentage of OIG supervisors with at least 6 months of supervisory tenure who complete a 360 degree evaluation or an online survey to gather feedback from staff.	OIG		New FY 2018 Measure		80%	98.5%	80%	80%	
	Percentage of OIG supervisors that take supervisory training.			New FY 2018 Measure				100%	95%	95%
	Percentage of OIG GS-14, GS-15, Senior Leaders, and Senior Executives that take Treasury Executive Institute (TEI)'s or other AIG-approved training provider's leadership development courses. <sup>29</sup>	OIG		New FY 2018 Measure 75%		75%	77.58%	75%	75%	

<sup>28</sup> OIG reassigned "Percentage of both employees and supervisors participating in the OIG mentoring program" from an OMAP goal to an OIG-wide goal beginning in FY 2019.
 <sup>29</sup> Previous FYs measurement stated "IG." Refinement made to state "AIG." This refinement did not affect prior FY performance results.

### **GOAL 2 PERFORMANCE IMPROVEMENT PLAN**

Table 9: Performance Improvement Plan for Goal 2 KPIs Not Met

Strategic	FY 2018 Performance	Responsible	FY 2018	FY 2018	Performance Improvement Plan
Objective	Indicators	Component	Targets	Results	
2.2	Percentage of both employees and supervisors participating in the OIG mentoring program. <sup>30</sup>	OMAP (OIG FY 2019 forward)	15%	6.2%	OMAP recruited a new Training Officer in FY 2018 who was assessing best practices to reinstate the mentoring program and increase participation; however, the Training Officer left the OIG in August 2018. The departure of the OIG Training Officer hampered the ability to fully re-engage and manage the program in FY 2018. OIG re-launched the mentoring program at the end of FY 2018 is currently in the process of recruiting a new Training Officer to fill the vacancy and fully re-engage and manage the program in FY 2019.

<sup>&</sup>lt;sup>30</sup> OIG reassigned "Percentage of both employees and supervisors participating in the OIG mentoring program" from an OMAP goal to an OIG-wide goal beginning in FY 2019.

## STRATEGIC GOAL 3—PROMOTE RESPONSIBLE STEWARDSHIP OF OIG FINANCIAL AND NON-FINANCIAL RESOURCES

## STRATEGIC GOAL 3 Promote responsible stewardship of OIG financial and non-financial resources

The OIG strives for organizational excellence by improving efficiency and effectiveness of all activities. This includes: engaging in robust planning to anticipate future mission needs and maximize the use of limited resources; developing sound budget forecasts for audit and investigative activities; improving performance; increasing accountability; and reducing costs. The OIG leverages technology to enhance audit, investigative, and business processes in an effort to ensure the most effective use of limited resources. Good stewardship of OIG resources further enables the achievement of Goal 3, as well as other OIG strategic objectives and priorities. This allows the OIG to effectively prioritize critical work such as: auditing DOL financial statements, conducting work under the Federal Information Security Management Act (FISMA) to ensure that DOL information technology (IT) systems are secure, identifying DOL's Top Management and Performance Challenges, and helping ensure that DOL administrative processes comply with various regulations and laws.

## **GOAL 3 STRATEGIC OBJECTIVES**

#### Table 10: Strategic Objectives for Goal 3

3.1	Develop an OIG budget based on strategic mission priorities, areas of risk, operational needs, and cost effectiveness.
3.2	Ensure proper oversight of resources through effective internal controls.
3.3	Improve mission achievement and increase efficiency through technology.
3.4	Enhance the effectiveness, quality, and customer service of mission support activities.

## **GOAL 3 SELECTED EXAMPLES**

- Issued Version 2.0 of the OIG Framework for ERM, which represents an important step in OIG's growth and evolution toward maturity and becoming a resilient organization that successfully addresses challenges due to an ever-changing federal landscape and also fully takes advantage of opportunities when presented.<sup>31</sup>
- Initiated the development and implementation for an enterprise system/solution to launch in FY 2019 that will improve our ability to monitor, measure, and report our performance against meeting our strategic goals.
- Introduced data analytics KPIs in FY 2018 to increase and measure the efficiency and impact of data analytics on audit and investigative activities.
- Launched the *OIG Support Portal* to provide a centralized customer support tool that enables OIG employees to submit requests for support and services provided by the Office of Management and Policy, including Human Resources, Administrative Services, Procurement, and Information Technology (IT) support.

## **GOAL 3 PERFORMANCE RESULTS**

#### Table 11: Performance Results for Goal 3

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	FY 2019 Targets	FY 2020 Targets
3.1	Percentage of audit projects that do not exceed planned hours.		80%	57%	80%	83%	80%	81%	80%	80%
	Percentage of employee hours charged to audit activities compared to administrative time.	OA	75%	74%	75%	79%	75%	79%	75%	75%
	Percentage of employee hours charged to investigative activities compared to administrative time.	OI	90%	91%	90%	93%	90%	94.64%	90%	90%
	Percentage of employee hours charged to investigative activities compared to administrative time.	OSI	75%	94%	95%	63%	75%	82%	75%	75%
3.2	Percentage of ERM mitigation plan activities completed.	OIG			New FY 20	19 Measure			70%	70%
	Conduct internal control reviews required by OMB Circular A-123 and submit all reports within OMB and DOL prescribed timeframes, and all remedial action plans when control deficiencies are identified within 60 days of the report finding.	ОМАР	New FY 2018 Measure				30-Sep	26-July	30-Sep	30-Sep
3.3	Percentage availability during business hours of internal IT network resources such as applications, networks, email, e-OIG, remote access and servers. <sup>32</sup>	OMAP	90%	100%	Ret	ired	90%	98.7%	90%	90%
	Percentage of audit projects that leverage data analytics to maximize the impact of the audit.	OA		New FY 2018 Measure		25%	36%	40%	40%	

<sup>32</sup> OIG retired this KPI in FY 2017; however, OIG reinstated this KPI for FYs 2018 and 2019.

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	FY 2019 Targets	FY 2020 Targets
3.3 continued	Percentage of investigative requests for investigative data analytics are completed (provided to requesting party) within 30 days of the service request. <sup>33</sup>	OI		New FY 20	18 Measure		85%	94.93%	85%	85%
	Percentage of investigative requests for forensic acquisitions are completed (processed and available for examination by requesting party) within 30 days of the forensic acquisition. <sup>34</sup>	OI		New FY 2018 Measure		85%	85.99%	85%	85%	
	Percentage of investigative requests for forensic examinations are completed (available to requesting party) within 60 days of the service request. <sup>35</sup>	OI	OI New FY 2018 Measure 85		85%	88.89%	85%	85%		
	Percentage of availability of the Digital Forensic Network and its services by ensuring security protocols, redundancy, data/system backups, and load balancing are enforced through regularly scheduled maintenance.	OI		New FY 2018 Measure		85%	100%	85%	85%	
	Percentage of requests for reports of digital media analysis are completed (available to requesting party) within 45 days.		New FY 2019 Measure						85%	85%
3.4	Percentage of audit projects that do not exceed planned travel costs.	OA	80%	83%	80%	83%	80%	86%	80%	80%
	Percentage of quarterly executive budget review sessions conducted to ensure proper budget planning and expenditures tracking, including human capital, procurement, facilities and IT activities.		New         100%         100%           FY 2017 Measure         100%         100%		100%	100%	100%	100%	100%	
	Ensure at least 90 percent integrity and accuracy of acquisition data submitted to the Federal Procurement Data System (FPDS) through the results of the FPDS system.	OMAP	New FY 2018 Measure		100%	N/A <sup>36</sup>	100%	100%		

<sup>33</sup> OIG refined these KPIs to define "completed."

<sup>34</sup> Ibid.

<sup>35</sup> Ibid.

<sup>36</sup> DOL did not identify the cohort of contracts to be included in the FY 2018 FPDS audit prior to the close of FY 2018.

#### U.S. Department of Labor, Office of Inspector General

Strategic Objective	FY 2018 Performance Indicators	Responsible Component		FY 2016 Results			FY 2018 Targets		FY 2019 Targets	
3.4 continued	OIG Financial resource utilization rate in accordance with detailed budget allocation.	OIG	OIG New FY 2018 Measure		95%	95%	99.9%	95%	95%	

## STRATEGIC PLANNING AND ACCOUNTABILITY

OIG's FY 2018 – 2022 Strategic Plan outlines the OIG's vision for the future and provides a clear, unified, and enduring direction for all of our activities. This plan is the foundation on which we will build and measure success of our activities, and we will use this plan to align resources to accomplish our goals in the best way possible.<sup>37</sup>

The OIG measures its success in achieving its strategic goals in terms of how well OIG work products effect positive change. Positive change includes improving program effectiveness at DOL, reducing vulnerabilities that make programs susceptible to abuse, achieving savings, reducing criminal activity in the form of fraud and labor racketeering, and optimizing OIG's organizational performance, including the use of resources.

The OIG implemented a continuous cycle of OIG organizational performance, ERM, and other improvement activities that promote strategic management and accountability, including:

- Enhancing our performance measurement strategy and framework, including verification and validation, to measure organizational performance against strategic objectives;
- Evaluating progress towards achieving performance plans and engaging stakeholders at all levels;
- Identifying and responding to high-priority risks, including aligning resources to address risks; and
- Reporting performance information to OIG leaders and external stakeholders.

## ERM

ERM has grown across the evolving landscapes of both the private and public sectors as each seeks to identify and adapt to threats and take advantage of opportunities that could affect operations and achievement of goals. ERM refers to the culture, capabilities, and practices that organizations rely on to manage risk in creating, preserving, and realizing public value. ERM is also essential to achieving an open, efficient, resilient, and transparent government. Failure to address both simple and complex risks—exposure to uncertainty—and how these risks interact at both the component and enterprise level can have increasingly negative impacts on compliance, internal controls, operations, reporting, strategic objectives, and ultimately mission accomplishment.

The ERM approach is an important step in OIG's growth and evolution toward maturity and becoming a resilient organization that successfully addresses challenges due to an everchanging federal landscape and also takes advantage of opportunities when presented. OMB emphasized the importance of having appropriate risk management processes and systems to identify challenges early, bring them to the attention of agency leadership, and develop solutions. By maturing our ERM program, we expect to improve mission delivery, reduce costs, and focus corrective actions towards key risks.<sup>38</sup>

## MEASUREMENT AND VALIDATION OF OIG PERFORMANCE AND PROGRESS

The OIG monitors and evaluates performance toward its plans and commitments using ongoing, periodic, and one-time assessments, through which OIG senior leadership identifies issues, measures OIG component-specific and overall organizational health, and provides appropriate data and evidence to the IG, DIG, CPRMO, and AIGs. The OIG uses these assessments, combined with explanations of the ratings and sources provided by the AIGs, to review and validate each rating.

Beginning in FY 2018, the OIG internally evaluated progress towards achieving its annual performance targets each quarter using a Quarterly Performance Review (QPR) process as part of our efforts to continue optimization of our performance measurement strategy. These QPRs leveraged a traffic light rating system—green (met), yellow (in-process/on track), and red (not met) color ratings—and integrated key activities such as priority goals and risk mitigation activities.

## **VERIFICATION AND VALIDATION**

Verification and validation of performance and progress assessments include the following:

Activity	Description
Weekly Activity and	OA provides a weekly project inventory that is distributed to the IG and all of OA.
Project Reports	OI leverages weekly significant activities reports provided to management and leadership for internal tracking of activities.
	OMAP provides weekly significant activity reports outlining significant budgetary, staffing, and operational issues. Senior leadership regularly reviews activities reported.
Stakeholder Outreach and Engagement	Staff from OCPR document the number of congressional meetings and briefings, and other presentations and speeches for key mission areas, which OCPR management reviews and reports.
	OIG components provide travel and training data based upon selected time and effort reporting software (TeamTec for OA/IMIS for OI) and financial data reports. Both OA and OI track stakeholder outreach and engagement activities, and senior leadership regularly reviews activities reported.
	OMAP validates financial information.
OA Functions	OA leverages the TeamMate suite of modular applications for staff management, data processing, evidence collection, reference, and reporting; and to meet the U.S. Government Accountability Office's (GAO) Government Auditing Standards ("Yellow Book"), peer review needs, and records retention requirements. OA management has ready visibility into all TeamMate project files, and regularly reviews work completed and reports produced by staff. OA management reports aggregate data for sharing with senior leadership and making critical decisions in the time and effort placed into various OA functions.
	For risk assessments and management planning, OA uses the Top Management and Performance Challenges reported annually in the Agency Financial Report, significant concerns reported in Semiannual Reports to Congress, and risk assessments of major DOL program areas. For audit resolution and post-report tracking, OA uses the Audit Resolution and Closure Tracking System.

#### Table 12: OIG Verification and Validation Activities

Activity (cont'd)	Description (cont'd)
OI Functions	OI leverages data housed and reported from their Labor OIG Case Activity Tracking system, LOCATS, which OI management analyzes and reviews on a regular basis. OI investigations are prioritized based on documented criteria which includes two categories (Tier 1 and Tier 2). OI management and OIG senior officials also validate investigative priorities, and selected statistics are included in OIG's Semiannual Report to Congress.
OMAP Functions	OMAP leverages a variety of data and reports housed in the core financial system, human resource tracking databases, and centralized procurement systems. OMAP uses these sources to ensure that OIG spending is in alignment with its operating plan, to ensure compliance with the Anti-deficiency Act, and to recommend operational adjustments based on available funding and staffing levels.
OIG Quarterly Performance	The OIG internally evaluates progress towards achieving its annual performance measures on a traffic light rating system— green (met), yellow (in-process/on track), and red (not met) color ratings—and provides summary information of these quarterly results in APRs.

## FY 2018 QUARTERLY PERFORMANCE REVIEW SUMMARY

OIG initiated an internal QPR process in FY 2018 that used a traffic light rating system—green (met), yellow (in-process/on track), and red (not met) color ratings—for each annual performance measure or KPI to evaluate progress towards achieving annual performance targets on a quarterly basis. OIG measured each KPI on a cumulative, or as of, basis each quarter. Narratives supplied by each OIG Component accompanied the quarterly cumulative progress for each KPI to describe achievements, challenges, and risks, as well as factors (in-and out of control) and trends for these challenges and risks.

For each KPI where an OIG Component did not meet their cumulative quarterly performance progress target, AIGs and responsible OIG Senior Executives and Senior Managers submitted ongoing corrective action plans that integrated key activities such as priority goals and risk mitigation activities.

The FY 2018 QPR process resulted in enhanced organizational performance management, refinement and in some cases retirement of existing KPIs, and development of new KPIs for FYs 2019 and 2020. OIG improved throughout FY 2018 with 54 percent of KPI cumulative quarterly targets met at the end of the first quarter to closing FY 2018 (cumulative 4 quarters) with 75 percent of KPIs exceeding annual targets.

Cumulative Rating	Quarter 1	Quarter 2	Quarter 3	Quarter 4 (FY 2018)
Exceeded (4 <sup>th</sup> Quarter Only)	-	-	-	75%
Met—Green (Quarters 1 – 4)	54%	63%	71%	9%
In Process/On-Track—Yellow (Quarters 1 – 3)	14%	11%	13%	-
Not Met—Red (Quarters 1 – 4)	23%	21%	11%	12%
N/A <sup>39</sup> (Quarters 1 – 4)	9%	5%	5%	4%

#### Table 13: FY 2018 QPR Results Summary

<sup>39</sup> Some KPIs were N/A in FY 2018 for some quarters given pre-existing timeframes and normal lifecycles for related activities to occur. OIG introduced 1 KPI as an annual metric in FY 2018; however prior to FY 2018, OIG refined this measurement to a bi-annual basis beginning in FY 2019. For another KPI, OIG was not able to report results because DOL did not identify the cohort of contracts to be included in the FY 2018 FPDS audit prior to the close of FY 2018.

## CONCLUSION

DOL plays a vital role in the nation's economy and in the lives of American workers and retirees.

The OIG contributed significantly towards the achievement of DOL's mission and goals through improved efficiency, effectiveness, and integrity of DOL programs and operations, reduced vulnerabilities, and identified cost savings. The results for FY 2018 continue to demonstrate the OIG's commitment to the American people, DOL and Congress by providing independent oversight through our auditing and investigative efforts, and by combatting the influence of labor racketeering in the workforce.

The OIG is a performance-based organization committed to managing towards specific, measurable goals derived from the OIG's mission, using performance data to continually improve operations, as well as continuing to cultivate a culture of engagement that values our employees.

Enhancing the OIG's internal capabilities and practices to proactively manage risks and create public value are of critical importance, and the OIG will continue to use and leverage ERM and emerging technologies, such as predictive data analytics, to transform the way the OIG initiates and conducts investigations and audits, focusing on high-impact issues, including existing and emerging risks facing DOL.

## APPENDIX A – STATUTORY RESPONSIBILITIES AND PROFESSIONAL STANDARDS

## STATUTORY RESPONSIBILITIES, REGULATORY POLICIES, AND PROFESSIONAL STANDARDS

The OIG complies with various laws and their implementing regulations, instructions or information provided to agencies by OMB, as well as federal law enforcement and auditing policies, guidance, and professional standards.<sup>40</sup> The following are some of the laws and professional standards with provisions affecting the OIG's mission and work:

#### **STATUTORY RESPONSIBILITIES**

#### **Table 14: Statutory Responsibilities**

Legislation	Requirements
Inspector General Act of 1978, as amended	The IG Act established OIGs across the executive branch to conduct audits and investigations; to promote economy, efficiency, and effectiveness; and to prevent waste, fraud, and abuse. Among other things, the Act requires the Inspector General to prepare and submit to the Secretary of Labor semiannual reports summarizing our activities for the preceding six-month period, which the Secretary is required to transmit to Congress within thirty days. The OIG follows the Attorney General's Guidelines for OIGs with Statutory Law Enforcement Authority. <sup>41</sup>
Federal Managers' Financial Integrity Act of 1982	Requires Executive agencies to establish internal accounting and administrative controls which include standards to ensure the prompt resolution of all audit findings; take corresponding corrective actions, and report annually on its evaluation of such controls.
Chief Financial Officers Act of 1990	Requires IGs to annually submit to Congress, the Director of OMB, and the head of the agency an audited financial statement for the preceding fiscal year covering all account associated activities of the agency.
Government Performance and Results Act of 1993	Requires the assessment of the internal control environment over DOL's performance measures.
Government Management Reform Act of 1994	Requires an assessment and evaluation of the 1) reliability of DOL's performance data and 2) extent to which DOL's performance plan meaningfully describes its planned and actual performance.
Federal Financial Management Improvement Act of 1996	Requires the IG to evaluate DOL's financial systems compliance with federal standards.
Reports Consolidation Act of 2000	Requires the IG to provide a summary and assessment of the most serious management and performance challenges facing federal agencies and their progress in addressing them.
Federal Information Security Management Act of 2002	Requires the IG to evaluate the effectiveness of DOL's overall information security program and practices.
Digital Accountability and Transparency Act of 2014	Requires detailed disclosure on agency websites of funds made available to an agency, and amounts expended. Requires the Inspector General to (1) review a statistically valid sampling of the spending data submitted under this Act by DOL; and (2) submit to Congress and make publicly available a report assessing the completeness, timeliness, quality, and accuracy of the data sampled and the implementation and use of data standards by DOL.

<sup>40</sup> For more information on IGs in the federal government, please visit the CIGIE website at: <u>https://www.ignet.gov/</u> and <u>https://www.oversight.gov/</u>

<sup>41</sup> These guidelines are required by section 6(e)(4) of the IG Act, as amended, and govern the exercise of law enforcement authorities for those OIGs that have been granted statutory law enforcement authorities pursuant to that Act.

Legislation (cont'd)	Requirements (cont'd)
Improper Payments Information Act of 2002 (IPIA), as amended by the Improper Payments Elimination and Recovery Act of 2010 and the Improper Payments Elimination and Recovery Improvement Act of 2012, including Executive Order 13520	Requires agencies to conduct a risk assessment and identify programs having a significant risk of improper payments, as well as develop corrective action plans for reducing estimated improper payments based on root causes identified. In addition, requires agencies to report, on a quarterly basis, (1) the total amount of high-dollar overpayments made by the agency, (2) any actions the agency has taken or plans to take to recover high-dollar overpayments, and (3) any actions the agency will make to prevent overpayments from occurring in the future. Requires the IG to review the reports provided by the agencies. The Inspector General shall assess the level of risk associated with the applicable programs, determine the extent of oversight warranted, and provide the agency head with IPIA, as amended, and may also evaluate the accuracy and completeness of reporting and performance in reducing and recapturing improper payments.
Death in Custody Reporting Act (DCRA) of 2013	Requires the head of each Federal law enforcement agency to report to the Attorney General on an annual basis information regarding the death of any person who is (1) detained, under arrest, or is in the process of being arrested by any officer of such Federal law enforcement agency; (2) en route to be incarcerated or detained, or is incarcerated or detained at any facility (including any immigration or juvenile facility) pursuant to a contract with such Federal law enforcement agency; or any State or local government facility used by such Federal law enforcement agency; or (3) incarcerated in any Federal correctional facility or Federal pre-trial detention facility located within the United States.

### **REGULATORY POLICIES**

Regulatory Policies	Requirements	
OMB Circular No. A-123	Defines management's responsibility for internal control in federal agencies. Provides guidance to Federal managers on improving the accountability and effectiveness of Federal programs and operations by establishing, assessing, correcting, and reporting on internal control. Provides specific requirements for assessing and reporting on controls in the federal government.	
OMB Circular No. A-11, Part 6	Requires agencies are required to submit strategic plans, annual performance budgets, and annual program performance reports to the President, Congress, and OMB.	
Special Deputation Agreement with the United States Department of Justice and the Federal Bureau of Investigation	Gives the OIG the authority to investigate Organized Crime/Labor Racketeering cases and labor trafficking cases. <sup>42</sup>	

#### Table 15: Regulatory Policies

### **PROFESSIONAL STANDARDS**

Professional Standards	Requirements
GAO, Government Auditing Standards ("Yellow Book") ("Generally Accepted Government Auditing Standards") <sup>43</sup>	Provides a framework for conducting high quality audits with competence, integrity, objectivity, and independence. Provides uniform rules and standards for federal government audits.
GAO, Standards for Internal Control in the Federal Government ("Green Book")	Provides the standards for an effective internal control system for federal agencies. Provides the overall framework for designing, implementing, and operating an effective internal control system.
CIGIE, Quality Standards for Inspection and Evaluation ("Blue Book")	Establishes standards for inspections and evaluations conducted by federal agencies.
CIGIE, Quality Standards for Federal Offices of Inspector General ("Silver Book")	Provides the overall quality framework for managing, operating, and conducting the work of IGs.

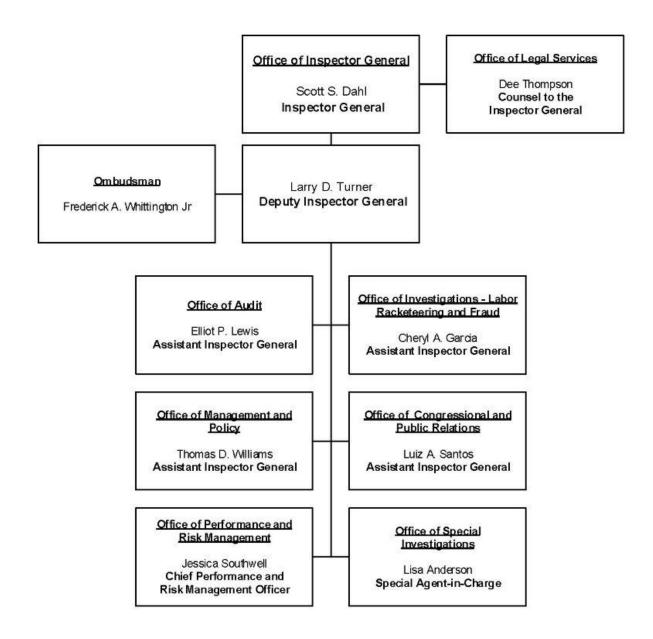
#### Table 16: Professional Standards

## APPENDIX B – OIG ORGANIZATIONAL STRUCTURE AND COMPONENTS

# **OIG ORGANIZATIONAL STRUCTURE**

The OIG offices are located in Washington, D.C. (Headquarters), and several field and regional locations across the United States and Puerto Rico.

#### Figure 3: OIG Organization Chart



The OIG workforce is comprised of more than 300 employees with expertise in accounting, auditing, criminal justice, economics, finance, information technology, law, public and business administration, and social and physical sciences, among other fields.

# **OIG COMPONENTS**

In carrying out its statutory responsibility to conduct and supervise audits and investigations relating to the programs and operations of the DOL, the IG provides program direction over: the Office of Audit, the Office of Investigations, and the Executive Direction and Management function.

## OFFICE OF AUDIT

The Office of Audit is responsible for conducting and supervising audits relating to the Department's programs and operations; recommending policies for activities designed to promote economy, efficiency, and effectiveness in the administration of the Department's programs and operations preventing and detecting fraud, waste, abuse, and mismanagement in these programs and operations.

### **OFFICE OF INVESTIGATIONS - LABOR RACKETEERING AND FRAUD**

The Office of Investigations – Labor Racketeering and Fraud is responsible for conducting criminal, civil, and administrative investigations relating to violations of Federal laws, rules, or regulations as they pertain to DOL programs, grants, contracts, and operations, as well as allegations of criminal activity and serious misconduct on the part of DOL employees. In addition, the Office of Investigations has the responsibility to investigate labor racketeering and organized crime influence involving unions, employee benefit plans, and labor-management relations.

### **EXECUTIVE DIRECTION AND MANAGEMENT**

This function provides the overall direction, planning, management, administration, and inspections necessary to independently carry out the OIG's nationwide mission, supplying centralized management of OIG headquarters and regional staff. The major components of the Executive Direction and Management function include:

### OFFICE OF MANAGEMENT AND POLICY

The Office of Management and Policy provides for overall direction, planning, management, and administration necessary to carry out the nationwide responsibilities of the OIG. This includes providing the full range of human resources, information technology, budget, procurement, and Equal Employment Opportunity services.

### **OFFICE OF LEGAL SERVICES**

The Office of Legal Services provides legal services and guidance to the IG and to all other OIG employees, and represents the OIG and its employees in litigation and related matters. The Office is also responsible for the OIG disclosure (FOIA and Privacy Act) function.

### OFFICE OF CONGRESSIONAL AND PUBLIC RELATIONS

The Office of Congressional and Public Relations carries out liaison functions with respect to Congress, the media, other governmental agencies, the public, and internally within the OIG; prepares statutorily mandated reports such as the Semiannual Report to Congress; and coordinates all legislative review activities.

### **OFFICE OF SPECIAL INVESTIGATIONS**

The Office of Special Investigations conducts employee integrity investigations involving allegations of fraud and wrongdoing by OIG employees and high-level DOL employees.

### **OFFICE OF PERFORMANCE AND RISK MANAGEMENT**

The Office of Performance and Risk Management conducts a variety of organizational performance and risk management activities across the OIG, working closely with the AIGs and senior leadership to improve how OIG manages performance and risks to the OIG mission.

### **OMBUDSMAN**

An independent, neutral, confidential, and informal resource to all OIG employees. Increases organizational focus on mission critical activities by helping senior leaders, managers, supervisors, and staff minimize unwarranted distractions in the workplace, increase employee engagement, and address individual and organizational matters.

# APPENDIX C – MEASURES RETIRED IN FYS 2016 THROUGH 2018

# MEASURES RETIRED IN FYS 2016 THROUGH 2018

The OIG retired strategic objectives and KPIs between fiscal years and APRs to enhance organizational performance and the accuracy and data quality of performance and progress.<sup>44</sup> KPI changes may include text edits that while minor, may constitute material modifications to performance measurement. Finally, KPI may also be retired due to comprising activities being completed within one fiscal year.

# FYs 2016 - 2018 TARGETS AND RESULTS FOR RETIRED KPIS

For those KPIs that the OIG presented as consolidated summaries with OIG component detail, the OIG provides solely the detail for each OIG component below in Table 17.

Strategic Objective	Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results		
1.2	Percentage of audits completed within 12 months of initiation, or as prescribed by OIG leadership. <sup>45</sup>	OA	70%	59%	70%	61%	70%	68%		
	Percentage of allegations that are either closed or converted to a full investigation within 90 days of receipt.	OI	70%	79%	65%	94%	Reti	red		
	Percentage of Priority 1 and 2 investigations completed (referred for prosecution / administrative / civil proceedings) within 12 months of case opening.	OI	New FY 2017 Measure		50%	46%	Retired			
	Percentage of Priority 3 investigations completed (referred for prosecution / administrative / civil proceedings) within 12 months of case opening.	OI	OI New FY 2017 Measure		75%	81%	Retired			
	Percentage of OMAP IG Directives that are updated to reflect current regulations, and operational mission requirements.	OMAP	New FY 2017 Measure		New FY 2017 Measure		50%	64%	Reti	red

#### Table 17: Performance Results for FYs 2016 through 2018 Retired KPIs

<sup>45</sup> KPI refined in FY 2019 to "within 12 months"; as such, prior results are not directly comparable. However, OA is in the process of developing Standard Operating Procedures to reduce the duration (project cycle time) of audits.

<sup>&</sup>lt;sup>44</sup> Please also see the 2017 APR at <u>www.oig.dol.gov/public/reports/FY%202017%20Performance%20Report.pdf</u> for additional information and details.

Strategic Objective	Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results	
1.2	Number of internal policies, including Inspector General Directives that are updated to reflect current law, regulation, and operational mission requirements.	OCPR		New FY 2018 Measure			1	1	
continued		OI		New FY 2018	Measure		4	4	
		OLS		New FY 2018	Measure		2	4	
		OMAP		New FY 2018	Measure		10	28	
Percentage of OIG new hires trained on employee records management requirements within 45 days of their onboarding with the OIG. <sup>46</sup>		OLS		New FY 2018	90%	32%			
1.3 Percentage completion of a new, repeatable audit workplan process that leverages the use of survey instruments to key stakeholders.		OA	New FY 2017 Measure 100% 100%				Retired		
	Percentage of new cases that are considered Critical Risk (priority 1) or High Risk (priority 2).	ОІ	75% 88% 75% 88% Retired					etired	
	Percentage of new investigative cases that are considered Critical Risk (priority 1), or High Risk (priority 2) due to potential impact to the DOL.	OSI	75%	71%	Retired				
	Adopt and build on the existing risk-based annual workplan development process within the TeamRisk module of TeamMate.	OA		New FY 2018	Measure		8/31/2018	6/28/2018	
1.4	Percentage of congressionally-mandated OIG reports, including the Semiannual Reports to Congress, provided to stakeholders within statutory or agreed upon timeframes.	OCPR	100%	100%	100%	100%	100%	100%	

<sup>46</sup> Training slides are provided by OMAP rendering this KPI redundant for FY 2019.

Strategic Objective	Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results
1.4 continued	Percentage of relevant audit reports provided to cognizant Congressional committees within one business day, and made available to the public within two business days after receiving final, approved versions.	OCPR	90%	100%	90%	100%	90%	100%
1.5	Number of meetings or focus groups with DOL or OIG community regarding areas of potential audit risks.	OA	32	31	32	32	32	82
2.1	Complete an OMAP EVS action plan to increase employee engagement index scores in 2017, with a focus on increasing "Leaders Lead", "Supervisors" and "Intrinsic Work Experience" subfactors.	OMAP	New FY 2017 Measure		February 2017	February 2017	Retired	
	Complete an OI EVS action plan to increase employee engagement index scores in 2017, with a focus on increasing "Leaders Lead", "Supervisors" and "Intrinsic Work Experience" subfactors	OI	New FY 201	7 Measure	February 2017	February 2017	Re	tired
Complete an OA EVS action plan to increase engagement index scores in 2017, with a focus on increasing "Leaders Lead", "Supervisors" and "Intrinsic Work Experience" subfactors.		OA	New FY 201	7 Measure	February 2017	February 2017	Re	tired
2.2	Percentage of OIG training funds obligated.	OIG (Reported by OMAP)	95%	94%	95%	95.5%	90%	79%

Strategic Objective	Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results
2.3	Develop a framework for an "OIG Strategic Human Capital Plan" that includes strategies for recruitment, talent development, and succession planning.	OMAP	New FY 2017	New FY 2017 Measure		July 2017	R	etired
	Percentage of departing employees who complete exit interviews.	OMBUDSMAN	65%	18%	65%	17%	65%	52%
2.5 Percentage of auditors in compliance with mandatory professional training within prescribed timelines.		OA	100%	100%	100%	100%	Retired	
	Percentage of investigators completing mandatory professional training within prescribed timelines.	OI	100%	100%	100%	100%	R	etired
	Percentage of investigators completing mandatory professional training within prescribed timelines.	OSI	100%	100%	100%	100%	Retired	
	Percentage of OA employees who have employee development plans.	OA	100%	100%	100%	100%	Retired	
	Percentage of OI employees who have employee development plans.	OI	70%	45%	70%	78%	Retired	
	Percentage of OSI employees who have employee development plans.	OSI	70%	50%	70%	75%	Retired	
	Percentage of OMAP employees who have employee development plans.	OMAP	70%	0%	70%	51%	Retired	
	Percentage of OLS employees who have employee development plans.	OLS	70%	70%	70%	0%	Retired	
	Percentage of OCPR employees who have employee development plans.	OCPR	70%	100%	70%	100%	R	etired

Strategic Objective	Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 FY 2018 Targets Results
2.7	Percentage of OMAP supervisors with at least 6 months of supervisory tenure who complete a 360 degree evaluation or an online survey to gather feedback from staff.	OMAP	100%	100%	100%	100%	Retired
	Percentage of OA supervisors with at least 6 months of supervisory tenure who complete a 360 degree evaluation or an online survey to gather feedback from staff.	OA	100%	100%	100%	100%	Retired
	Percentage of OI supervisors with at least 6 months of supervisory tenure who complete a 360 degree evaluation or an online survey to gather feedback from staff.	OI	100%	100%	100%	100%	Retired
	Percentage of OSI supervisors with at least 6 months of supervisory tenure who complete a 360 degree evaluation or an online survey to gather feedback from staff.	OSI	100%	Result Not Received	100%	0%	Retired
	Percentage of OLS supervisors with at least 6 months of supervisory tenure who complete a 360 degree evaluation or an online survey to gather feedback from staff.	OLS	100%	100%	100%	100%	Retired
	Percentage of OCPR supervisors with at least 6 months of supervisory tenure who complete a 360 degree evaluation or an online survey to gather feedback from staff.	OCPR	100%	0%	100%	100%	Retired
2.8	Percentage completion of OIG-wide mandatory on-line annual training.	OMAP	90%	100%	100%	94%	Retired

Strategic Objective	Performance Indicators	Responsible Component	FY 2016 Targets	FY 2016 Results	FY 2017 Targets	FY 2017 Results	FY 2018 Targets	FY 2018 Results
3.2	Develop action plans to mitigate highest organizational risks as identified in OIG's Enterprise Risk Management	OA	New FY 2018 Measure			9/30/2018	April 2018	
	process.	OCPR		New FY 201	8 Measure		9/30/2018	9/30/2018
		OI		New FY 2018	8 Measure		9/30/2018	9/30/2018
	OLS		New FY 201	8 Measure		9/30/2018	9/30/2018	
	OMAP		New FY 201	9/30/2018	9/19/2018			
		OSI		New FY 201	9/30/2018	9/30/2018		
	Percentage completion of planned milestones to re- engineer the Audit Work plan Development process based on a risk-informed methodology.	OA	New FY 201	7 Measure	100%	100%	Reti	red
	Percentage completion of an OA-specific risk inventory based on OIG's ERM Framework.	OA	New FY 2017 Measure 100% 100%		100%	Retired		
	Percentage completion of an OI-specific risk inventory based on OIG's ERM Framework. Percentage completion of an OMAP-specific risk inventory based on OIG's ERM Framework.		New FY 201	7 Measure	100%	100%	Reti	red
			New FY 201	7 Measure	100%	100%	Reti	red
3.4	Develop an "OIG IT Strategic Plan" that provides a roadmap to use IT strategically to optimize capabilities, adapt to change, and support initiatives that demonstrably support the OIG mission and improve IT performance.	OMAP	IAP New FY 2017 Measure September 2017 2017		Retired			

# PERFORMANCE IMPROVEMENT PLAN FOR RETIRED FY 2018 KPIS NOT MET

#### Table 18: Performance Improvement Plan for Retired FY 2018 KPIs Not Met

Strategic Objective	FY 2018 Performance Indicators	Responsible Component	FY 2018 Targets	FY 2018 Results	Performance Improvement Plan
1.2	Percentage of audits completed within 12 months of initiation, or as prescribed by OIG leadership. <sup>47</sup>	OA	70%	68%	OIG refined this KPI in FY 2019 to remove "or as prescribed by OIG leadership." OA is in the process of developing Standard Operating Procedures to reduce the duration (project cycle time) of audits for this retired KPI, as well as its FY 2019 replacement.
1.2	Percentage of OIG new hires trained on employee records management requirements within 45 days of their onboarding with the OIG. <sup>48</sup>	OLS	90%	32%	OIG is integrating this training into its online platform—LearningLink—as required training for all new employees in FY 2019. OLS did not have staff to perform the records management function before June 2018, and the staff person who had assumed these responsibilities left the OIG in September 2018.
2.2	Percentage of OIG training funds obligated.	OIG (reported by OMAP)	90%	79%	One OIG Component underspent their training budget. OMAP will continue to provide Components with budget status reports and monitor Components' identification and obligation of training funds.
2.3	Percentage of departing employees who complete exit interviews.	OMBUDSMAN	65%	52%	OIG refined this KPI in FY 2019 to reflect that employees are not required to complete exit interviews, but the Ombudsman is responsible for informing departing OIG employees of the exit survey. Survey completion rates will continued to be closely monitored by the Ombudsman.

<sup>47</sup> KPI refined in FY 2019 to "within 12 months"; as such, prior results are not directly comparable.
 <sup>48</sup> Training slides are provided by OMAP rendering this KPI redundant for FY 2019.

# **OIG HOTLINE**

The OIG operates a hotline to receive and process allegations of fraud, waste, and abuse concerning DOL grants, contracts, programs and operations. The OIG also addresses allegations of criminal activity and serious misconduct involving DOL employees. Moreover, the OIG has jurisdiction to investigate allegations of labor racketeering and organized crime influence in the workplace, including the misuse of union benefit plan assets or power, labor-management relations, and internal union affairs.

### TO REPORT FRAUD, WASTE, OR ABUSE, PLEASE CONTACT:

- Online: https://www.oig.dol.gov/hotline.htm
- Telephone: 1-800-347-3756 202-693-6999
- Fax: 202-693-7020
- Address: Office of Inspector General U.S. Department of Labor 200 Constitution Avenue, N.W. Room S-5506 Washington, D.C. 20210